# FITCH RATES THE UNIVERSITY OF HAWAII'S REVS AT 'AA'; OUTLOOK STABLE

Fitch Ratings-New York-07 December 2017: Fitch Ratings has assigned a 'AA' rating to the following Board of Regents of the University of Hawaii (UH) University Revenue Bonds (URBs):

- --\$4,310,000 Series 2017A;
- --\$10,120,000 Series 2017B;
- --\$4,115,000 Series 2017C;
- --\$11,050,000 Series 2017D;
- --\$4,455,000 Series 2017E;
- --\$52,350,000 Series 2017F;
- --\$20,825,000 Series 2017G.

The series 2017A bonds will be used primarily to fund capital expenditures and the series 2017B-G bonds will be used primarily to refund existing indebtedness. Bond proceeds will also be used to pay costs of issuance. Approximately \$29 million is expected to be taxable; the remainder tax-exempt. The series 2017 bonds are expected to price the week of December 11 via negotiated sale.

The Rating Outlook is Stable.

#### **SECURITY**

The series 2017 URBs will be secured by net revenues of UH's auxiliary network (the network) and a subordinate pledge of legislative appropriations.

### **KEY RATING DRIVERS**

STRONG MARKET POSITION: The 'AA' rating reflects UH's key role as the sole provider of public higher education in the state, which supports consistent and healthy demand. UH encompasses the state's community college system as well as traditional university campuses.

STATE SUPPORT; CLOSE TIES: The state of Hawaii (GO bonds rated AA/Positive Outlook) consistently provides strong operating and capital support to UH. State capital support has kept UH's leverage low and helps mitigate UH's otherwise thin operating performance.

REVENUE DIVERSITY: UH's operating revenues are well-diversified, which insulates it somewhat to unexpected shifts in any one revenue source. In addition to state operating support (30%), UH generates significant net tuition and fee revenue (24%) and receives meaningful research funding (27%), mainly from federal sources.

LOW DEBT BURDEN: UH's debt burden is low, reflecting strong state support of UH's capital needs. While operations are somewhat weak on a GAAP basis, debt service coverage from operations remains sound. UH's debt burden is expected to remain low due to a moratorium on new construction and authorizations for a marginal \$25 million in additional debt through fiscal 2018 (year ending June 30).

#### **RATING SENSITIVITIES**

ADDITIONAL LEVERAGE: A material increase in the University of Hawaii's (UH) debt without a commensurate increase in financial resources or sustained operating improvement could pressure the rating.

STATE AND FEDERAL FUNDING: Material declines in UH's state appropriations or federal research funding which persist over a multi-year period could negatively affect the rating, particularly if they are not offset by increases in other revenue streams.

#### **CREDIT PROFILE**

The University of Hawaii was founded in 1907 and is the sole provider of public higher education within the state. The system comprises three university campuses, seven community college campuses, three university centers, and multiple learning, research and service sites across six of Hawaii's islands.

UH's flagship campus Manoa is located in Honolulu. Manoa represented over 70% of the four-year campus enrollment in 2017 and houses the majority of UH's research activity. The UH system supported 51,674 enrolled students and reported \$1.6 billion in total revenue in fiscal 2017 (year ending June 30).

## KEY MARKET ROLE, STATE SUPPORT

UH's position as the sole provider of public higher education in the state provides a strong and consistent demand base, driven more by state policy and demographic trends than any competition.

The state provides consistent and robust support of the UH system of universities and colleges, via approximately \$471 million in general appropriations in fiscal 2017. Capital support has been consistent between \$130 million and \$200 million since 2010, evidencing UH's essential service and importance to the overall state economy.

The state is supporting various efforts to increase affordability, improve college-going rates, and increase graduation rates, which is viewed positively. Current demographic data indicate that Hawaii's graduating high school class totals are expected to increase from a recent low 13,300 in 2016 to 15,900 by 2026. In addition, while tuition will be held largely level through the 2019/20 school year, UH has a new last-dollar scholarship program for community college students supported by \$1.8 million annually appropriated within the state budget.

## **IMPROVING OPERATIONS**

UH recorded operating deficits in the past four fiscal years including fiscal 2017 at negative 8.8% on a GAAP basis (Fitch-adjusted, excludes annual OPEB costs paid directly by the state). Performance was impacted by slightly softer enrollment (particularly at the community colleges, as expected) and significantly by a significant increase in pension and benefit expense, a portion of which was non-cash. Excluding the non-cash portion, the deficit would have been more similar to the prior year.

Still, UH's available funds (defined as cash and investments less nonexpendable restricted net assets and unspent bond proceeds) of \$590 million equaled a steady 100% of total debt and 33% of operating expenses, both comparable to similarly rated peers and reflecting solid capital support from the state.

#### LOW DEBT BURDEN

State capital support has facilitated UH's relatively low debt burden and manageable leverage. A \$1.2 billion capital improvement plan (2018 - 2023) was approved in 2016, focused primarily on reducing deferred maintenance, which will be primarily funded by state sources.

In fiscal 2017, there were \$564 million in total bonds outstanding, with an additional \$39 million in bond premiums and notes payable. Maximum annual debt service of \$46 million occurs in 2018, which equaled a manageable 3% of total operating revenues. Further, UH's long-term debt is 100% fixed rate. Including the \$4.3 million in series 2017 new money debt, there remains approximately \$25 million of new debt possible under a debt authorization, which expires June 30, 2018. Fitch's pro forma debt includes this amount but the impact is minimal, in the agency's view.

At fiscal year-end 2017, UH's reported share of net pension liability and other postemployment benefits liability was a substantial \$1.7 billion and \$788.8 million, respectively. While suppressing its unrestricted net position, an annual required payment is made directly by the state from its general fund appropriation and not out of UH's operating budget appropriation. The state is committed to paying its unfunded pension and OPEB annual required contribution (ARC) by 2019, currently expected by 2018. For more information, see "Fitch Rates Hawaii's \$857.6MM GO Bonds 'AA'; Outlook Stable" dated May 16, 2017, available at www.fitchratings.com.

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Applicable Criteria

Rating Criteria for Public Sector Revenue-Supported Debt (pub. 05 Jun 2017) https://www.fitchratings.com/site/re/898969

U.S. Public Finance College and University Rating Criteria (pub. 26 Apr 2017) https://www.fitchratings.com/site/re/897285

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